Revenue and Budget Update

November 19, 2010

JLBC

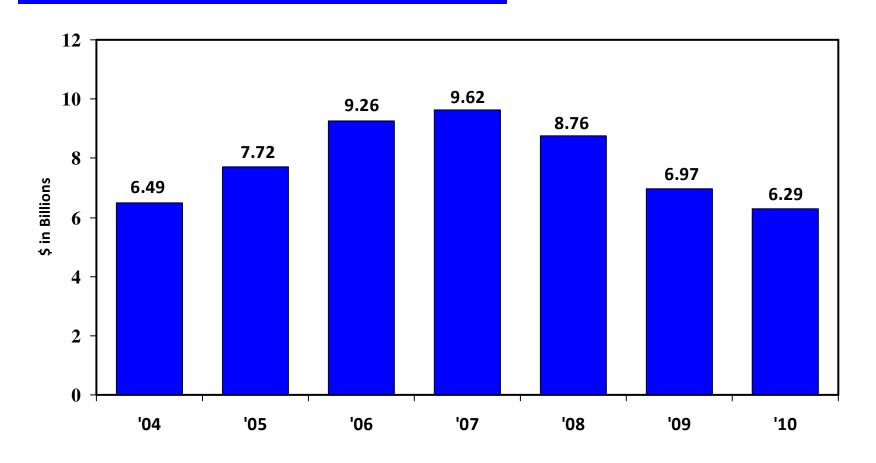
Summary of the Current Budget Status

Still Weak - But Better Than Last Year

- General Fund revenues have declined by one-third in the last 3 years but are beginning to grow
- □ 300,000 lost jobs and 40,000 foreclosures will delay full recovery
- FY '11 shortfall estimated at up to \$(825) M followed by \$(1.4) B in FY '12 excludes more than \$1 B in suspended funding formulas
- 80% of our prior year budget shortfall solutions have been one-time – while not preferred, some temporary measures still available.
- Federal restrictions may affect spending options



Unprecedented 3 Year General Fund Revenue Decline Of (33)%





Excludes statutory and one-time changes.

Good News: 4% 1st Quarter Revenue Growth

- But Rebound Is Uneven and Volatile

	% Change over 1 st Qtr. FY '10
Sales Tax	-2.8%
Individual Income Tax	6.7%
Corporate Income tax	48.5%

- Higher business profits boosted corporate tax receipts
- No recovery without consumer and their sales taxes
- As a result, revenues\$(30) M below forecast



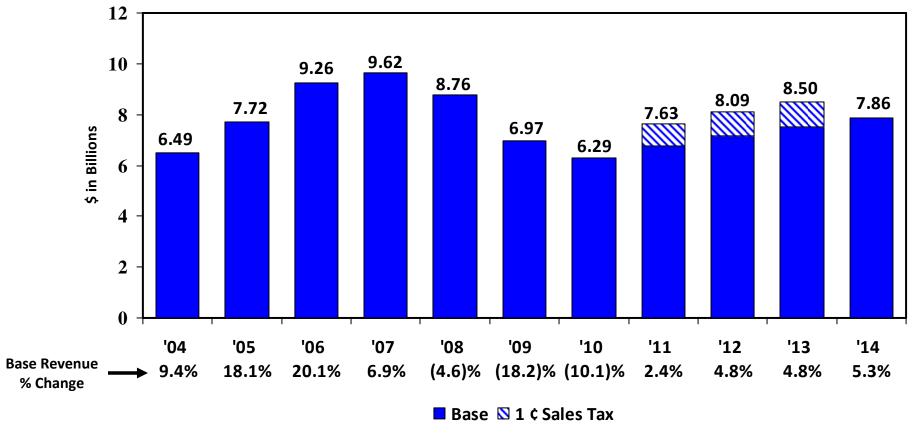
The Road to Recovery Will Still Be Long

- 310,000 jobs lost since December 2007
 - 30% of lost jobs were in construction
- Housing problems persist
 - While pending Valley foreclosures declined from 51,000 in December, there are still 41,039 in the pipeline
 - 50% of Arizona-wide mortgages "underwater"



Consensus Forecasts Gradual Recovery In Revenue

- Still Below FY '07 Level Through FY '14





- Excludes balance forward and other one-time revenues

FY '11 Shortfall Could Be Up to \$(825) M

- 4 Problems:
 - Failure of November ballot props \$469 M
 - Lower Federal Matching Funds \$158 M
 - Possible revenue shortfall with new forecast \$206 M
 - \$100 M K-12 shortfall offset with federal funds



Baseline FY '12 Spending is Projected to Grow \$900 M

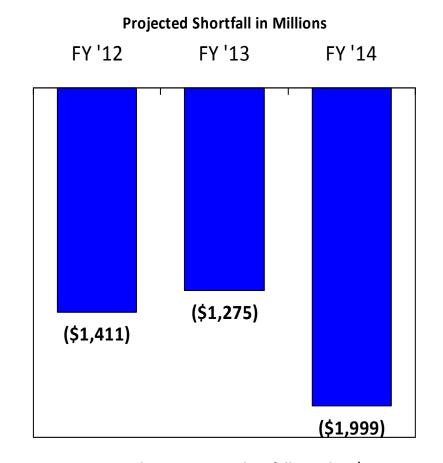
- Represents Funding of Active Formula Requirements
- Most of the growth due to elimination of one-time federal assistance for Medicaid and K-12
- K-12 and AHCCCS normal formula growth expected to be relatively limited
 - Population growth moderated
 - Assumes continuation of limited inflation policy
- □ SFB debt service requirements will increase \$94 M due to one-time FY '11 savings



A Projected Cash Shortfall Of \$1.4 B In FY '12

- Any Permanent Solutions in FY '12 Reduce FY '13 and FY '14 Gaps

- Based on consensus revenues and active formula growth
- FY '12: Federal assistance expires
- ☐ FY '14: Sales tax expires and increases shortfall
- Does not include \$1 B+ In suspended formulas (Appendix)

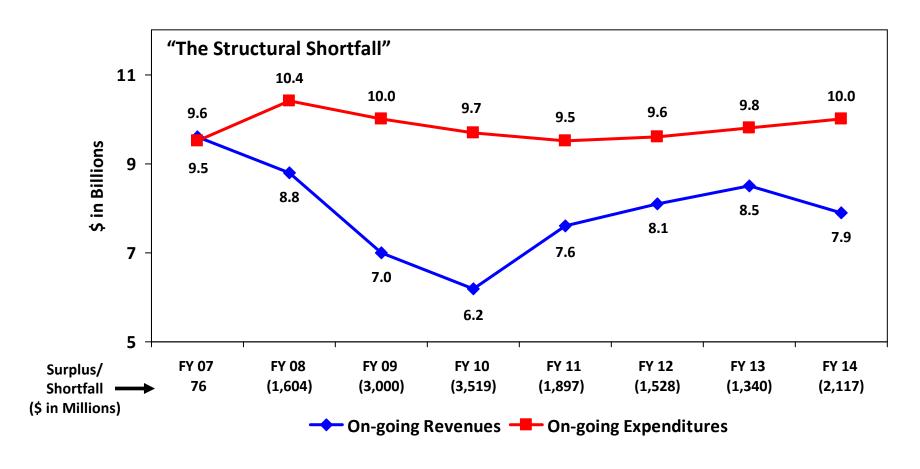






Structural Gap Exceeds Cash Gap

- Represents On-Going Revenues Versus On-Going Expenditures





State Fiscal Policy As Measured By Its Credit Rating

- Rating Is Lower Than Most Other States
- Still Investment Grade − 5th highest level (out of 10) for GF-backed financing
- Recent downgrade due to:
 - Economic and financial weakness
 - Structural imbalance and reliance on one-time solutions
 - Constitutional limits on raising revenues and reducing spending
- But outlook has shifted from "negative" to "stable" reflecting:
 - Recent revenue improvement
 - Recent efforts to reduce structural deficit

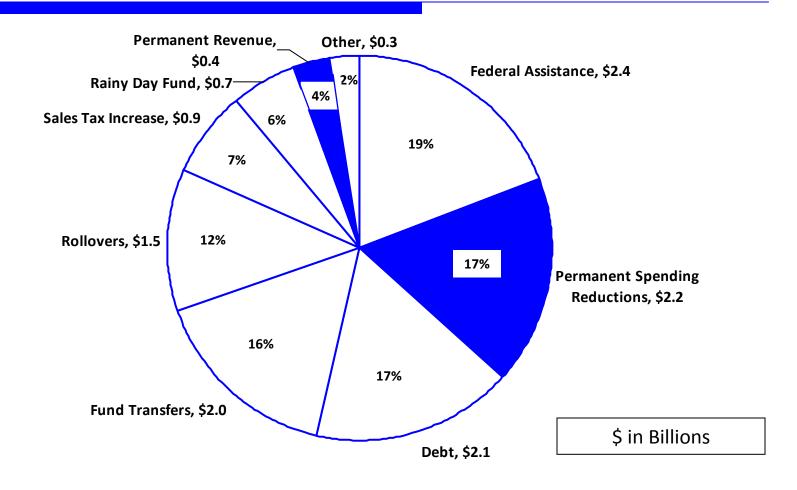


Where Do We Go From Here?



Since FY '08, State Has Used Mostly Temporary Solutions to Resolve Budget Shortfalls

- \$12.5 B In Cumulative Solutions





Federal Maintenance of Effort (MOE) Requirements May Limit State's Flexibility

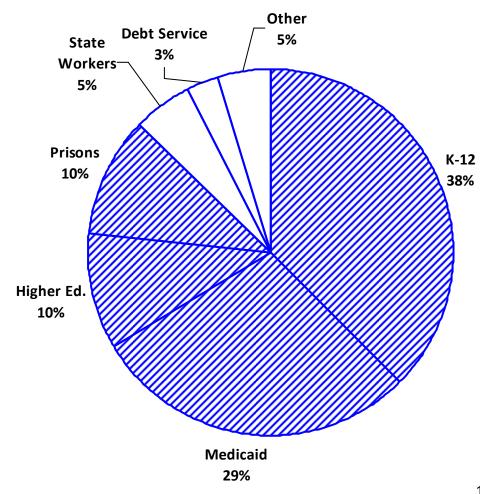
- Federal health care legislation prevents state from changing most Medicaid eligibility
 - Changes could result in loss of \$7 B in federal matching
 - Can still modify rates at any time
- ☐ Federal education stimulus prevents state from reducing spending below FY '06 level
 - K-12 and Higher Education already at FY '06 level
 - Requirement expires at end of FY '11



The 3 Main Drivers of General Fund Spending Are Education, Health, and Prisons

- Represents 87% of On-Going General Fund Budget

	(FY '11 \$ in Millions)	
Education (K-12)	\$ 3,559.1	
Medicaid	2,749.7	
Higher Education	990.9	
Prisons	985.8	
State Workers	509.0	
Debt Service	270.7	
Other	<u>459.1</u>	
TOTAL	\$ 9,524.3	





Appendix: Funding Formula Suspensions

Statutory Funding Formula Suspensions

<u>Agency</u>	<u>Formula</u>	<u>Savings</u>
Community College	Operation and Equalization Formula	\$7,486,100
	Capital State Aid Suspension	\$20,652,500
Department of Education	Soft-Capital Formula	\$165,120,700
	New Utilities Formula	\$100,000,000
	Charter School Additional Assistance	\$10,000,000
Department of Emergency & Military Affairs	Military Installation Fund Deposit	\$2,800,000
	Governor's Emergency Fund	\$2,100,000
Department of Environmental Quality	WQARF	\$8,000,000
Judiciary	Probation Revocation Payment	\$2,410,300
School Facilities Board	Building Renewal	\$231,715,400
Tourism	Tourism Funding Formula	\$14,613,300
State Treasurer	Justice of the Peace Salaries	\$1,115,000
Universities	Financial Aid Trust	\$2,797,800
Department of Water Resources	Water Protection Fund Transfer	\$5,000,000
Subtotal		\$573,811,100
Future Year Cost – Department of Education	Teacher Performance Pay (by FY 2018)	\$278,000,000
Future Year Cost – School Facilities Board	New School Construction (If enrollment returns to pre-recession level)	\$386,000,000
Total		\$1,237,811,100
Non-Statutory Formula Suspensions		
Department of Administration	Building Renewal	\$33,400,000
Universities	Enrollment	\$32,390,800
	Building Renewal	<u>\$88,957,100</u>
Subtotal		\$154,747,900

